

2022 Wireless Spectrum Update

October 13, 2022

Greg Kunkle

Partner

Washington, DC

202.434.4178

kunkle@khlaw.com

Wes Wright

Partner

Boulder

202.434.4239

wright@khlaw.com

Tim Doughty

Associate

Boulder

202.434.4271

doughty@khlaw.com



Typical Lawyer Disclaimer



- ◆ This presentation provides information about the law. Legal information is not the same as legal advice, which involves the application of law to an individual's specific circumstances. The interpretation and application of the law to an individual's specific circumstance depends on many factors. This presentation is not intended to provide legal advice.
- ◆ The information provided in this presentation is drawn entirely from public information. The views expressed in this presentation are the authors' alone and not those of the authors' clients.

Introduction and Agenda



- ◆ Background
- ◆ ECIP
- ◆ 6 GHz Band
- ◆ 900 MHz Rebanding
- ◆ 4.9 GHz
- ◆ 800 MHz Interstitials
- ◆ T-band
- ◆ Offshore Spectrum NOI
- ◆ 2.5 GHz Band Auction

Enhanced Competition Incentive Program



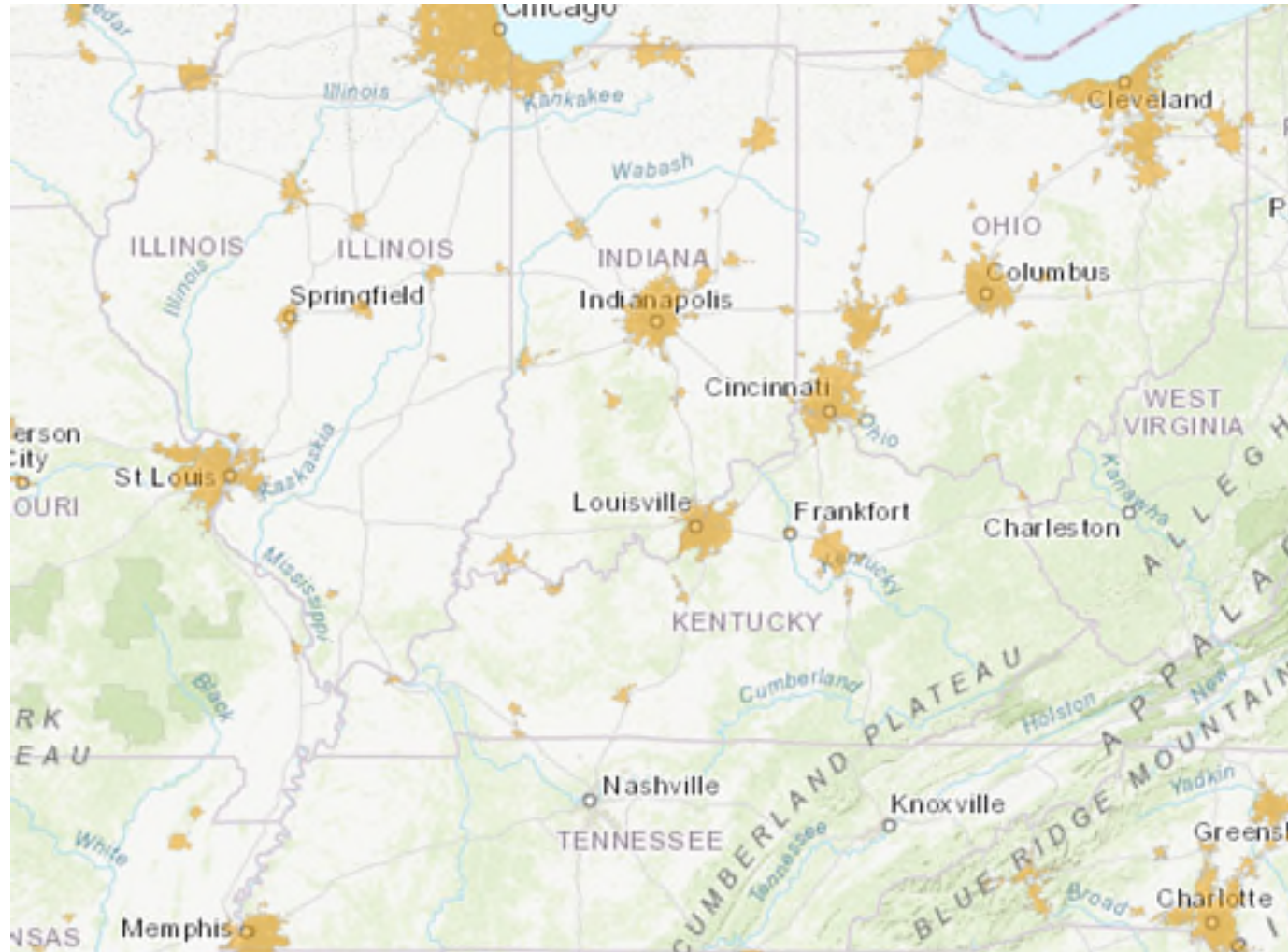
- ◆ ECIP – Provides incentives for holders of unused licenses to sell all or portions of those licenses to others, in order to encourage putting the spectrum to beneficial use
- ◆ Two Options
 - ◆ Small Carrier/Tribal Nation Prong
 - Available in rural and urban areas
 - Certain minimums for included spectrum and geography
 - ◆ Rural-Focused Prong
 - Available to all users
 - Certain minimums for included spectrum and geography
 - Must include Qualifying Geography

ECIP – Definitions



- ◆ Small carrier. A small carrier is a carrier, engaged as a common carrier, that has no more than 1,500 employees and offers services using the facilities of the carrier.
- ◆ Rural area is any area except:
 - ◇ A city, town, or incorporated area that has a population of more than 20,000 inhabitants;
 - ◇ An urbanized area contiguous and adjacent to a city or town that has a population of more than 50,000 inhabitants.
- ◆ Qualifying Geography
 - ◇ 300 contiguous square miles for licenses up to 30,000 square miles
 - ◇ 900 contiguous square miles for licenses between 30,001-90,000 square miles
 - ◇ 5,000 contiguous square miles for licenses between 90,001-500,000 square miles
 - ◇ 15,000 contiguous square miles for licenses with more than 500,001 square miles

ECIP – Rural Areas



ECIP – Benefits

- ◆ Five-year license term extension provided to:
 - ◇ Partition/Disaggregation – All Parties
 - ◇ Spectrum Lease – Lessor
 - ◇ Full Assignment - Assignee
- ◆ One-year construction extension also provided
 - ◇ For both interim and final benchmarks
- ◆ Alternative Construction Requirement
 - ◇ Assignee must construct and operate, or provide signal coverage and offer service to, 100% of the Qualifying Geography

Reaggregation

- ◆ Reaggregation of licenses. Allows licensee to reaggregate two or more licenses that were previously disaggregated or partitioned.
 - ◇ Licenses to be reaggregated must be of the same radio service, and have the same market and channel block
 - ◇ Licenses to be reaggregated must have met all applicable performance requirements, including any interim and final requirements, prior to the filing of the reaggregation application
 - ◇ License to be reaggregated must have been renewed for at least one license term since the applicable performance requirements were met
 - ◇ None of the licenses for which an applicant seeks reaggregation have violated the Commission's permanent discontinuance rules, as applicable to that license

Further Notice of Proposed Rulemaking



- ◆ Asks whether to expand Small Carrier/Tribal Nation ECIP Prong
- ◆ Asks about flexible construction standards for private licensees
 - ◇ Proposes three zone approach
 - Core usage zone in which all spectrum must be used to support licensee
 - Expansion zone into which usage may extend in future
 - Protection zone to provide interference protection
- ◆ Comments due by October 20; Reply Comments due by November 21

6 GHz Band

- ◆ April 24, 2020 – Report and Order and Further NPRM allowed unlicensed use of 5.925-7.125 GHz Band
 - ◆ Two device classes
 - Standard power (36 dBm EIRP) and indoor low-power (30 dBm EIRP)
 - ◆ Standard power must use ULS-based AFC
 - Limited to U-NII 5 and U-NII 7 (PtP bands)
 - ◆ AFC not required for low-power
 - May operate across entire 6 GHz band
 - Low-power APs must be indoors
 - Cannot be weather resistant, may not use battery power, must have integrated antennas
 - Must use contention-based protocol

6 GHz Band

- ◆ Court appeals filed by UTC, EEI, NAB, AT&T, APCO, APPA, NRECA, CenturyLink
- ◆ FCC supported by Apple, Broadcom, Cisco, Google, HP, Intel, Microsoft, NCTA, Wi-Fi Alliance, CableLabs
- ◆ December 28, 2021 – US Court of Appeals issues Order in favor of FCC
 - ◇ “[T]he Commission’s “predictive judgments about areas” within its “discretion and expertise are entitled to particularly deferential review, as long as they are reasonable.””
 - ◇ “[T]he Commission never said that no harmful interference would occur; it concluded only that, given the Order’s safeguards, “the potential for harmful interference to incumbent services operating in the 6 GHz band is insignificant.””
- ◆ Remand on limited question

6 GHz Band

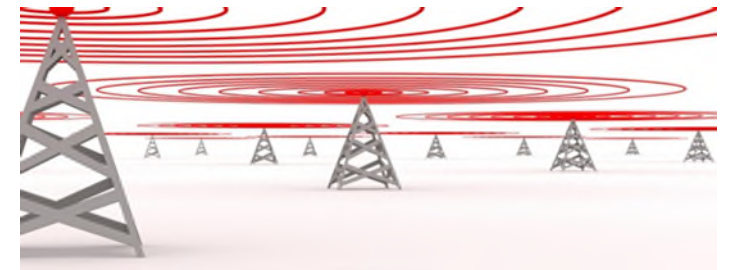
- ◆ FCC Public Notice seeking Comment on Court Remand
- ◆ Based on NAB argument
 - ◇ “Because mobile operators frequently work indoors, the provisions of the [6 GHz Report and Order] designed to restrict low-power routers to indoor operation offer mobile licensees little protection.”
 - ◇ Should exclude low power devices from portion of 6 GHz band.
 - ◇ Contention-based protocol not enough. Does not work well at 2.4 GHz and FCC has ignored call to make changes there.
- ◆ Comments filed May 25, 2022; Reply Comments filed June 9, 2022

6 GHz Band

- ◆ December 7, 2021 Petition for Rulemaking filed by Public Safety and CII
 - ◇ Cited Southern Company report that unlicensed device interference potential higher than anticipated
- ◆ States Low Power devices should be controlled by an AFC system
- ◆ Also requested a cost recovery mechanism to reimburse for interference mitigation
- ◆ Petition for Stay also filed to pause certification of new LPI devices

6 GHz Band

- ◆ WiFi 6e
 - ◇ WiFi 6 extended into 6 GHz band
- ◆ January 26, 2021 – Large industry stakeholder group filed letter urging FCC to pause equipment certifications for 6 GHz unlicensed low-power indoor devices until rigorous testing is conducted to demonstrate coexistence with fixed-microwave licensees
- ◆ Hundreds of devices now certified



6 GHz Band

- ◆ September 28, 2021 – FCC Public Notice requesting AFC system operator applications
- ◆ Review to include lab and field testing
- ◆ FCC requires public trial period for each AFC
 - ◇ Interested parties may access and confirm accurate results
- ◆ Applications from Google, Broadcom, Comsearch, RED Technologies, Sony, Kyrio, Nokia, Federated Wireless, Wireless Broadband Alliance, Plume Design, Amdocs (since withdrawn), Wi-Fi Alliance, Key Bridge, Qualcomm
 - ◇ Many through Open AFC Project
- ◆ AT&T, APCO have objected to the applications

6 GHz Band

- ◆ Public Notice reminding licensees to maintain accurate ULS records – March 8, 2022
 - ◆ Reminds licensees that AFC protection will rely on the accuracy of the information on record in the ULS.
- ◆ 2021 WINN Forum Report:
 - ◆ 1,200 6 GHz paths where receive site licensed with no associated transmit site.
 - ◆ 6,000 records missing receive antenna.
 - ◆ 200 records missing antenna gain.
 - ◆ Numerous other errors including radio models in antenna fields and incorrect gain (highest = 449 dBi).

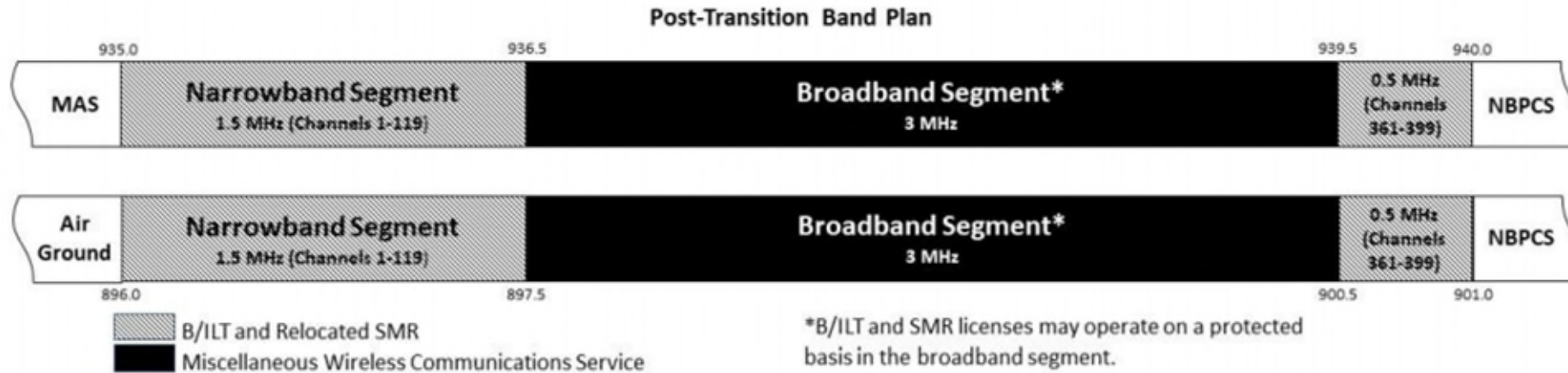
6 GHz Band

- ◆ August 15, 2022 – *Ex Parte* on Univ. of Michigan’s Wi-Fi Upgrade Project
 - ◇ University replaced more than 16,000 wireless access points in 225 indoor and outdoor locations.
 - Wi-Fi 6E system consists of 15,500 WiFi 6E indoor access points
 - ◇ Groups urged FCC to use actual operating characteristics from Univ. of Michigan to measure impact over week-long period
- ◆ October 12, 2022 – *Ex Parte* from FirstEnergy disclosing results of July 2022 field testing of potential interference from LPI unlicensed devices
 - ◇ Results: potential for significant impact to existing licensed operations within the 6 GHz fixed microwave band
 - ◇ Phase 2 Study in February 2023

900 MHz

- ◆ 896-901/935-940 MHz
 - ◇ 399 12.5 kHz paired channels
- ◆ Anterix holds large portion for 3x3 MHz LTE service in 897.5-900.5/936.5-939.5 MHz Broadband segment
 - ◇ To be cleared primarily through voluntary, market-based relocations for band realignment

900 MHz



900 MHz

- ◆ Most relocations likely to be through voluntary, market-based approach
 - ◇ Only restriction is that the prospective broadband licensee may offer no more spectrum than the incumbent currently holds, except where doing so is necessary to achieve equivalent coverage and/or capacity.
- ◆ FCC provides process to trigger mandatory relocations
 - ◇ Broadband licensee must pay all reasonable relocation costs, including providing comparable facilities
 - ◇ Mandatory process does not apply to “Complex Systems”
- ◆ Broadband license applicant must hold licenses for more than 50% of the total amount of licensed 900 MHz spectrum (whether SMR or B/ILT) in the relevant county, including spectrum included in an application to acquire or relocate a covered incumbent

900 MHz

- ◆ Three Anterix deals so far
 - ◇ Long-term lease (30 years) – Ameren in Missouri/Illinois
 - ◇ License purchase agreement – SDG&E
 - ◇ Spectrum lease (20 years) with Evergy in Missouri/Kansas
- ◆ Focused on Utility market
 - ◇ Many utilities at various stages of pipeline
- ◆ Anterix projects \$1.8 Billion in proceeds through FY 2024

4.9 GHz Band

- ◆ September 30, 2021 – Order on Reconsideration and Eighth Further Notice of Proposed Rulemaking
 - ◇ Rescinds prior rules
 - Fragmented band negative for equipment development and operations
 - ◇ Proposes to retain largely for Public Safety
 - Asking for coordination process/standards
 - Manual (Part 90) or automated (CBRS)
 - Would allow manned aeronautical use on lower 5 MHz (no UAVs)

4.9 GHz Band

- ◆ Asks to what extent non-Public Safety should be allowed to use the band
 - ◇ Should PS have priority/preemption rights?
 - ◇ Excess capacity leasing model?
- ◆ Specifically about CII
 - ◇ “railroad, power, and petroleum entities use radio communications [...]“as a critical tool for responding to emergencies that could impact hundreds or even thousands of people.”
 - ◇ Should critical infrastructure (CII) eligible entities should be permitted access to the band in a way distinct from other classes of non-public safety users

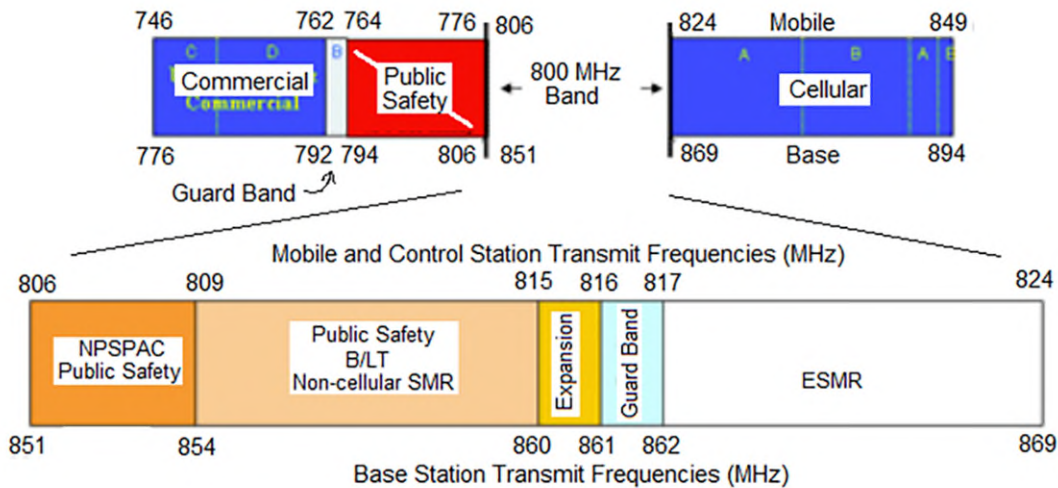
4.9 GHz Band

- ◆ Public Safety opposes commercial use, FirstNet
- ◆ API, EWA, UTC, NPSTC, others generally support CII sharing
- ◆ Drone/robotic use generally supported
- ◆ SAS coordination largely opposed
- ◆ Recent proposals for Band Manager
 - ◇ Non-profit to oversee
 - ◇ Accommodate multiple use cases such as fixed, mobile, microwave, robotics, WiFi, UAS, and other technologies
 - ◇ Develop a registration/application process pursuant to FCC MOU

800 MHz

- ◆ Re-Banding
 - ◇ 2004: 800 MHz re-banding begins to eliminate harmful interference to public safety and critical infrastructure radio systems from commercial cellular networks.
 - ◇ 2004 – 2021: Region-by-region licensing freezes
 - ◇ April 22, 2021: FCC concludes 800 MHz band reconfiguration program
 - Over 2,100 systems relocated to new channels

800 MHz



**Sprint-
Vacated
Interleaved**

- 809-815 / 854-860 MHz

**Expansion
Band/Guard
Band**

- 815-816 / 860-861 MHz
- 816-817 / 861-862 MHz

Interstitials

- 809-817 / 854-862 MHz

TV Band

- ◆ 470-512 MHz (UHF)
 - ◇ PS and CII in Boston, Chicago, Dallas/Fort Worth, Houston, LA, Miami, NYC, Philadelphia, Pittsburg, San Francisco/Oakland, and Washington, D.C. Metro
- ◆ 2012: Middle Class Tax Relief and Job Creation Act of 2012
 - ◇ Section 6103 mandates reallocation and auction by Feb. 22, 2021
- ◆ 2019: GAO Report
 - ◇ Reallocation unworkable
- ◆ 2020: Don't Break Up the T-Band Act
- ◆ 2021: Incumbent Filing Window
- ◆ 2022: New Entrant Filing Window

Offshore Spectrum NOI

- ◆ June 9, 2022 – FCC releases Notice of Inquiry on offshore spectrum
- ◆ Site-based licensing provides spectrum access in U.S. Territorial Waters
 - ◇ ~1,400 offshore site-based licenses
- ◆ Geographic licensing provides a Gulf of Mexico area
 - ◇ But only for some radio services
 - ◇ And no areas exist for the Atlantic and Pacific
- ◆ FCC taking initial steps to address
 - ◇ See growth in offshore spectrum use for energy, research, safety, etc.

2.5 GHz Band Auction

- ◆ Auction 108 closed August 29, 2022
- ◆ ~8,000 licenses offered
- ◆ Three blocks— 49.5 MHz, 50.5 MHz, and 17.5 MHz
- ◆ Raised ~\$420MM from 63 bidders; little CII involvement
- ◆ Follows 3.45 GHz band auction, which raised \$22,418,284,236 in net bids from 23 bidders for a total of 4,041 licenses and CBRS which saw \$200MM in CII winning bids
- ◆ FCC Auction authority expires December 16, 2022
 - ◇ Rosenworcel asking that Congress commit auction revenues to support a nationwide upgrade to next-generation 911

Thank You

Email telecomalert@khlaw.com to sign up for our weekly Alert!